IN THE UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF TENNESSEE WESTERN DIVISION

RICHARD ERBY,))
Plaintiff, v. STATE OF TENNESSEE, ET AL., Defendants.)) No. 2:23-cv-02240-SHM-tmp))

ORDER DISMISSING COMPLAINT WITH PREJUDICE IN PART AND WITHOUT PREJUDICE IN PART, DENYING REQUEST FOR INJUNCTIVE RELIEF, GRANTING LEAVE TO AMEND THE CLAIMS DISMISSED WITHOUT PREJUDICE, AND DENYING PENDING MOTIONS

On April 21, 2023, Richard Erby¹, booking number 22107449, who is incarcerated at the Shelby County Criminal Justice Center ("SCCJC") in Memphis, Tennessee, filed a *pro se* civil complaint pursuant to 42 U.S.C. § 1983, and a motion for leave to proceed *in forma pauperis*. (ECF Nos. 1 & 2.) On April 25, 2023, the Court granted leave to proceed *in forma pauperis* and assessed the \$350.00 filing fee in accordance with the Prison Litigation Reform Act ("PLRA"), 28 U.S.C. §§ 1915, *et seq*. On June 17, 2025, Erby filed seven motions: (1) Civil Motion For Request of Elbow Counsel (ECF No. 5); (2) Civil Motion for Pleading or Notice of Pleadings to the Complaint and Notice of Failure of Timely Response and Compliance with Response (ECF No.

¹ Erby is awaiting trial on charges of attempted first-degree murder, employing a firearm with the intent to commit a felony, unlawful carrying or possession of a firearm, especially aggravated burglary, and reckless endangerment. *See* Shelby County Criminal Justice System Portal, *State v. Erby*, Case No. C2207044, https://cjs.shelbycountytn.gov/CJS/Home/ (last accessed June 30, 2025). On May 11, 2023, the Court warned Erby in Case No. 22-2878 about his vexatious filing practices. (*See* Civil No. 22-2878, ECF No. 5 at PageID 49-51.) At the time, Erby had twenty-one (21) cases pending in the Court and multiple lawsuits alleging similar claims. (*Id.* at PageID 50.) Erby was warned that realleging "claims that he has asserted in a previously-filed case" will result in the new cases being filed for statistical purposes and being summarily dismissed. (*Id.*) Erby has more than fifty (50) pending cases in this Court.

6); (3) Civil Motion for Request of Response to Civil Summons or Complaint (ECF No. 7); (4) Civil Motion for Request of Pre-Trial Conference (ECF No. 8); (5) Civil Motion for Notice to and of Intent To Introduce Certified Documents, Electronically Stored Information, Records, and Tangible Objects as Evidence (ECF No. 9); (6) Civil Moton For Request of Admission Thereof or /and to Stipulate Admission Thereof (ECF No. 10); and (7) Motion For Demand of Civil Speedy Trial (ECF No. 11).

The Complaint (ECF No. 1) is before the Court.

I. BACKGROUND

Erby alleges a violation of federal and state statutes and Policy 402, Inmate Personal Hygiene. (ECF No. 1 at PageID 2, 11-13.) He alleges "current real time problems occurring as this suit is being read" and that he has "exhausted any [and] every solution." (*Id.* at PageID 5.) Erby alleges that policies and procedures were developed for the SCCJC based on federal and state statutes. (*Id.*) Erby alleges that "[t]his facility is a dangerous habitat and consistently gets worse[] over time." (*Id.*) Erby alleges that the Federal and State rights, including the equal protection and due process rights, of Erby and others housed at the SCCJC are being violated. (*Id.* at PageID 5, 15.)

Erby alleges that he has been punished and "made to suffer for the actions of others" and that this treatment has caused him "to think (Mental), feel (Emotionally), and suffer (physically) bodily pains through and because of public officials [n]egligence & abuse of [a]uthority & [r]esponsibility." (*Id.* at PageID 5.) Erby alleges that the "treatment is inhumane and a blatant act of disorderly conduct." (*Id.*) Erby alleges that the facility is short on staff and that he is being treated "cruelly and unusually and is being entrapped due to officers['] negligence." (*Id.*) Erby alleges that he has been threatened to remain silent." (*Id.*)

Erby alleges that he has "suffered police brutality" and that the SCCJC has failed in its mission statement that "Shelby County Sheriff Office Jail Division shall accommodate inmates/detainees as long as it does not impose a threat to the normal operations of the facilities in which these procedures are applicable to all Shelby County Sheriff Office jail person[n]el[] and inmates." (*Id.* at PageID 5-6.) Erby alleges "I do FEAR or Think and Feel as if my life is in imminent danger." (*Id.* at PageID 6.)

Erby attaches portions of the United States Constitution and Tennessee Constitution to the Complaint. (*Id.* at PageID 7-8, 10.) He attaches a statement about how to "make out" and sustain an equal protection claim based on selective enforcement. (*Id.* at PageID 9.)

Erby alleges that Policy 402 addresses an inmate's right to hygiene items, personal hygiene accommodations, and hair care services and that this is "a right which I have been deprived of since the arrival at this facility." (*Id.* at PageID 14.) He contends that the jail has the necessary funds and the staff to maintain and issue hygiene items and that he should "not have to ask for nothing that staff knows and understand[s] that I should have." (*Id.*) Erby alleges that he is indigent and has been at the SCCJC for about ten months and that the SCCJC is obligated to provide hygiene items. (*Id.*) Erby alleges that he asks for deodorant, toothbrushes, combs, soap, drinking cups, tissue, and rule handbooks, but they are never provided. (*Id.*)

Erby alleges that the showers are maintained poorly and have calcium buildup with fungus and bacteria. (*Id.*) He alleges that the shower water is frequently cold "to prevent inmates from taking pro-longed showers.". (*Id.* at PageID 14-15.) Erby alleges that he has "acted out about this issue and have even had to suffer mentally, socially, physically and financially due to disciplinary infraction and having to be [r]ehoused in solitary confinement." (*Id.* at PageID 15.) Erby alleges that he has been left with no choice but to protest which was viewed as "promoting or inciting a

riot." (*Id.*) Erby alleges that he has addressed sergeants, lieutenants, a captain, and chiefs, that he has grieved the issue, and that nothing has been done. (*Id.*) Erby alleges that he has "been made to suffer physically due to outbreaks [be]cause of lack of sanitation/hygiene products to maintain and care for my body as it should be properly groomed." (*Id.*) Erby alleges that "the public officials make[] fun or ridicule me because of my poor hygiene" and that he has been denied admission to court because of "how bad I stinked after getting out of the shower with no soap." (*Id.*)

Erby sues Defendants: (1) the State of Tennessee; (2) Shelby County; (3) Shelby County Mayor Lee Harris; (4) Sheriff Floyd Bonner; (5) Chief Kirk Fields; (6) Chief Rudd; (7) SCSO³ Jail Division; (8) Chief Anderson; (9) Chief Barnett; (10) Lieutenant Tuggle, (11) Chief Hubbard; (12) Captain Talley; (13) Captain Harris; (14) Lieutenant Bunting; (15) Lieutenant Johnson; (16) Lieutenant Lee; (17) Lieutenant Cato; (18) Lieutenant C. Morris; (19) Lieutenant Cleaves; (20) Lieutenant Parker; (21) Lieutenant Peppers; (22) Lieutenant Vaner; (23) Lieutenant Jones; (24) Sergeant Brown; (25) Sergeant Mourning; (26) Sergeant Echols; (27) Sergeant Dodson; (28) GIU Williams; (29) Sergeant Achels; (30) Sergeant M. Jackson; (31) Sergeant Carwell; (32) Sergeant Buford; (33) Officer Harris; (34) Officer C. Young, (35) Officer Freeman; (36) Officer Perkins; and (37) Officer Johnson. (ECF No. 1 at PageID 1-2.)

Erby seeks: (1) "a Civil Investigative Demand in order to secure information to prove a False Claims Act (F.C.A.)" that the SCCJC is "promoting and initiating False Reports to the

² Lee Harris is the Shelby County Mayor. *See* Shelby County, Tennessee Mayor's Office, Mayor's Office | Shelby County, TN - Official Website (last accessed June 30, 2025).

³ "SCSO" refers to Shelby County Sheriff's Office.

Government"; and (2) seven hundred fifty thousand dollars (\$750,000.00) for physical, mental, emotional, and social damages. (*Id.* at PageID 5, 16.)

For the reasons explained below, the Complaint is dismissed without prejudice in part and with prejudice in part. The Court grants leave to amend the claims dismissed without prejudice, denies injunctive relief, and denies the pending motions.

II. <u>SCREENING</u>

A. Legal Standard

The Court must screen prisoner complaints and dismiss any complaint, or any portion of it, if the complaint —

- (1) is frivolous, malicious, or fails to state a claim upon which relief may be granted; or
- (2) seeks monetary relief from a defendant who is immune from such relief. 28 U.S.C. § 1915A(b); see also 28 U.S.C. § 1915(e)(2)(B).

In assessing whether the complaint states a claim on which relief may be granted, the Court applies the standards under Federal Rule of Civil Procedure 12(b)(6), as stated in *Ashcroft v. Iqbal*, 556 U.S. 662, 677–79 (2009), and in *Bell Atl. Corp. v. Twombly*, 550 U.S. 544, 555–57 (2007). *Hill v. Lappin*, 630 F.3d 468, 470–71 (6th Cir. 2010). Under those standards, the Court accepts the complaint's "well-pleaded" factual allegations as true and then determines whether the allegations "plausibly suggest an entitlement to relief." *Williams v. Curtin*, 631 F.3d 380, 383 (6th Cir. 2011) (quoting *Iqbal*, 556 U.S. at 681). The Court does not assume that conclusory allegations are true, because they are not "factual," and all legal conclusions in a complaint "must be supported by factual allegations." *Iqbal*, 556 U.S. at 679. Federal Rule of Civil Procedure 8 provides guidance on this issue. Although Rule 8 requires a complaint to contain "a short and plain statement of the claim showing that the pleader is entitled to relief," it also requires factual

allegations to make a "showing," rather than a blanket assertion, of entitlement to relief." *Twombly*, 550 U.S. at 555 n.3.

Courts screening cases accord more deference to *pro se* complaints than to those drafted by lawyers. "*Pro se* complaints are to be held 'to less stringent standards than formal pleadings drafted by lawyers,' and should therefore be liberally construed." *Williams*, 631 F.3d at 383 (quoting *Martin v. Overton*, 391 F.3d 710, 712 (6th Cir. 2004)). *Pro se* litigants are not exempt from the requirements of the Federal Rules of Civil Procedure. *Wells v. Brown*, 891 F.2d 591, 594 (6th Cir. 1989); *see also Brown v. Matauszak*, 415 F. App'x 608, 612, 613 (6th Cir. 2011) (affirming dismissal of *pro se* complaint for failure to comply with "unique pleading requirements" and stating "a court cannot 'create a claim which [a plaintiff] has not spelled out in his pleading" (quoting *Clark v. Nat'l Travelers Life Ins. Co.*, 518 F.2d 1167, 1169 (6th Cir. 1975))).

B. Requirements To State A Claim Under § 1983

Erby alleges claims under 42 U.S.C. § 1983. (ECF No. 1 at PageID 1.) To state a claim under § 1983, a plaintiff must allege two elements: (1) a deprivation of rights secured by the "Constitution and laws" of the United States, and (2) that a defendant caused harm while acting under color of state law. *Adickes v. S. H. Kress & Co.*, 398 U.S. 144, 150 (1970).

III. <u>ANALYSIS</u>

A. State of Tennessee

Erby sues the State of Tennessee. (ECF No. 1 at PageID 1-2.) A state is not a person within the meaning of 42 U.S.C. § 1983. *Lapides v. Bd. of Regents of Univ. Sys. of Georgia*, 535 U.S. 613, 617 (2002); *Will v. Michigan Dep't of State Police*, 491 U.S. 58, 71 (1989); *see Hohenberg v. Shelby Cnty., Tennessee*, 68 F.4th 336, 342 (6th Cir. 2023) (noting that "it would be odd for § 1983 to create a right that sovereign immunity immediately takes away"). Erby's claims

against the State of Tennessee are DISMISSED WITH PREJUDICE for failure to state a claim to relief.

B. SCSO Jail Division

Erby sues the SCSO Jail Division. (ECF No. 1 at PageID 1.) Under § 1983, a jail is not a "person" subject to suit. See Marbry v. Corr. Med. Servs., No. 99-6706, 2000 WL 1720959, at *2 (6th Cir. Nov. 6, 2000) ("[T]he Shelby County Jail is not an entity subject to suit under § 1983") (citing Rhodes v. McDannel, 945 F.2d 117, 120 (6th Cir. 1991)). Erby's claims against the SCSO Jail Division are **DISMISSED WITH PREJUDICE** for failure to state a claim to relief.

C. The Required Constitutional Violation

Erby does not specify whether he is suing the Individual Defendants⁴ in their official or individual capacities. Although it is preferable that a plaintiff state explicitly whether a defendant is sued in his or her "individual capacity," the failure to do so is not fatal if the "course of proceedings" shows that the defendant received sufficient notice that the intent was to hold the defendant personally liable. Moore v. City of Harriman, 272 F.3d 769, 772 (6th Cir. 2001). The Sixth Circuit has applied a "course of proceedings" test to determine whether § 1983 defendants have received notice of the plaintiff's intent to hold a defendant personally liable. *Id.* at 773; see Rashada v. Flegel, No. 23-1674, 2024 WL 1367436, at *3 (6th Cir. Apr. 1, 2024); see also Kentucky v. Graham, 473 U.S. 159, 167 n. 14 (1985) (noting that the "course of proceedings" in unspecified capacity cases typically will indicate the nature of the liability sought to be imposed). The "course of proceedings" test considers the nature of the plaintiff's claims, requests for

⁴ The "Individual Defendants" are Lee Harris, Bonner, Fields, Rudd, Barnett, Anderson, Tuggle, Hubbard, Talley, Capt. Harris, Bunting, Johnson, Lee, Cato, Morris, Cleaves, Parker, Vaner, Jones, Brown, Mourning, Echols, Dodson, Williams, Achels, Jackson, Carwell, Buford, Officer Harris, C. Young, Freeman, Perkins, and Johnson.

compensatory or punitive damages, the nature of any defenses raised in response to the complaint, and whether subsequent filings put the defendant on notice of the capacity in which he or she is sued. *Moore*, 272 F.3d at 772 n.1 (citing *Biggs v. Meadows*, 66 F.3d 56, 61 (4th Cir. 1995)). Based on the course of proceedings to date, Erby's claims against the Individual Defendants are official capacity claims. The official capacity claims in Erby's complaint are treated as claims against the Individual Defendants' employer — Shelby County. *See Jones v. Union Cnty., Tennessee*, 296 F.3d 417, 421 (6th Cir. 2002) (citing *Matthews v. Jones*, 35 F.3d 1046, 1049 (6th Cir. 1994)).

Shelby County may be held liable *only* if Erby's injuries were sustained pursuant to an unconstitutional custom or policy. *See Monell v. Dep't. of Soc. Servs.*, 436 U.S. 658, 691-92 (1978). To demonstrate municipal liability, a plaintiff "must (1) identify the municipal policy or custom, (2) connect the policy to the municipality, and (3) show that his particular injury was incurred due to execution of that policy." *Alkire v. Irving*, 330 F.3d 802, 815 (6th Cir. 2003) (citing *Garner v. Memphis Police Dep't*, 8 F.3d 358, 364 (6th Cir. 1993)). "[T]he touchstone of 'official policy' is designed 'to distinguish acts of the *municipality* from acts of *employees* of the municipality, and thereby make clear that municipal liability is limited to action for which the municipality is actually responsible." *City of St. Louis v. Praprotnik*, 485 U.S. 112, 138 (1988) (quoting *Pembaur v. Cincinnati*, 475 U.S. 469, 479-80 (1986) (emphasis in original)). Official policy includes the decisions of a government's lawmakers, the acts of its policymaking officials, and practices so persistent and widespread as to practically have the force of law. *Connick v. Thompson*, 563 U.S. 51, 61 (2011).

Although civil rights plaintiffs are not required to plead the facts demonstrating municipal liability with particularity, *Leatherman v. Tarrant Cnty. Narcotics Intel. & Coordination Unit*, 507 U.S. 163, 168-69 (1993), the complaint must be sufficient to put the municipality on notice of the

plaintiff's theory of liability, see, e.g., Fowler v. Campbell, No. 3:06 CV-P610-H, 2007 WL 1035007, at *2 (W.D. Ky. Mar. 30, 2007). Erby's complaint can be construed liberally to allege a persistent practice of failing to provide hygiene items to pretrial detainees because he alleges that he has not been provided hygiene items in the ten months that he has been incarcerated. See Franklin v. Franklin Cnty., Kentucky, 115 F.4th 461, 472 (6th Cir. 2024) (requiring the existence of a clear and persistent pattern of unconstitutional conduct.)

The Eighth Amendment imposes a constitutional limitation on the power of states to punish those convicted of crimes. Punishment may not be "barbarous" nor may it contravene society's "evolving standards of decency." *Rhodes v. Chapman*, 452 U.S. 337, 345–46 (1981). The Eighth Amendment, therefore, prohibits conduct by prison officials that causes the "unnecessary and wanton infliction of pain." *Ivey v. Wilson*, 832 F.2d 950, 954 (6th Cir.1987) (per curiam) (quoting *Rhodes*, 452 U.S. at 346). The deprivation alleged must result in the denial of "the minimal civilized measure of life's necessities." *Rhodes*, 452 U.S. at 347; *see also Wilson v. Yaklich*, 148 F.3d 596, 600–01 (6th Cir. 1998). The Eighth Amendment is concerned only with "deprivations of essential food, medical care, or sanitation" or "other conditions intolerable for prison confinement." *Rhodes*, 452 U.S. at 348. "Not every unpleasant experience a prisoner might endure while incarcerated constitutes cruel and unusual punishment within the meaning of the Eighth Amendment." *Ivey*, 832 F.2d at 954.

For a prisoner to prevail on an Eighth Amendment claim, he must show that he faced a sufficiently serious risk to his health or safety and that the defendant official acted with "'deliberate indifference' to [his] health or safety." *Mingus v. Butler*, 591 F.3d 474, 479–80 (6th Cir. 2010) (citing *Farmer v. Brennan*, 511 U.S. 825, 834 (1994)). An Eighth Amendment conditions-of-confinement claim contains both an objective and a subjective component. *Farmer*, 511 U.S. at

834. The objective component requires the plaintiff to demonstrate "that he is incarcerated under conditions posing a substantial risk of serious harm." *Id.* at 834. The subjective component requires that the official "know[] of and disregard[] an excessive risk to inmate health or safety." *Id.* at 837. "[I]t is enough that the official acted or failed to act despite his knowledge of a substantial risk of serious harm." *Id.* at 842. "[P]rison officials who actually knew of a substantial risk to inmate health or safety may be found free from liability if they responded reasonably to the risk, even if the harm ultimately was not averted." *Id.* at 844.

The Due Process Clause of the Fourteenth Amendment provides the same protections to pretrial detainees as the Eighth Amendment provides for inmates. *See Westmoreland v. Butler Cnty., Kentucky*, 29 F.4th 721, 27 (6th Cir. 2022) (citing *Richko v. Wayne Cnty., Mich.*, 819 F.3d 907, 915 (6th Cir. 2016)). The "proper inquiry" to evaluate the conditions of confinement for a pretrial detainee is "whether those conditions amount to punishment." *Griffith v. Franklin Cnty., Kentucky*, 975 F.3d 554, 569 (6th Cir. 2020) (citing *Bell v. Wolfish*, 441 U.S. 520, 535 (1979)). In *Brawner v. Scott Cnty., Tennessee*, 14 F.4th 585, 595-96 (6th Cir. 2021), the Sixth Circuit determined that the subjective component of the Eighth Amendment analysis does not apply to pretrial detainees because they are not subject to punishment. To show the subjective component of deliberate indifference, a pretrial detainee must prove "more than negligence but less than subjective intent—something akin to reckless disregard." *Id.* at 596; *see Lawler as next friend of Lawler v. Hardeman Cnty., Tennessee*, 93 F.4th 919, 927 (6th Cir. 2024) (pretrial detainees must prove that the officers recklessly disregarded a risk so obvious that they either knew or should have known of it).

Sanitary living conditions and personal hygiene are among the necessities of life protected by the Constitution. *See Gilland v. Owens*, 718 F. Supp. 665, 684 (W.D. Tenn. 1989).

"Conditions-of-confinement cases are highly fact-specific, but one guiding principle is that the length of exposure to the conditions is often paramount." *Lamb v. Howe*, 677 F. App'x 204, 209 (6th Cir. 2017). The Sixth Circuit "has concluded that deprivation of a shower and other personal hygiene items for a 'brief span of time . . . , i.e., only six days' is not actionable conduct." *Richmond v. Settles*, 450 F. App'x 448, 455 (6th Cir. 2011) (quoting *Siller v. Dean*, 205 F.3d 1341 (6th Cir. 2000) (unpublished decision)); *see Flanory v. Bonn*, 604 F.3d 249, 254 (6th Cir. 2010) ("Courts have not found the objective component satisfied where the deprivation of hygiene items was temporary."). The long-term denial of basic hygiene items *may* give rise to a Fourteenth Amendment violation. *See Flanory*, 604 F.3d at 254, 256 (denial of toothpaste for 337 days resulting in periodontal disease and tooth extraction "amounts to more than a mere inconvenience or a harmless deprivation of hygiene products"); *see O'Neill v. Adams Cnty. Jail*, No. 1:23-CV-200, 2024 WL 3754879, at *10 (S.D. Ohio Aug. 12, 2024) (a 264-day deprivation of personal hygiene items because the "risk of such harms arising from extended deprivation of hygiene items is so obvious that Defendants should have known about it").

Erby alleges that he has suffered "bodily pains" and "outbreaks" because of lack of hygiene. (ECF No. 1 at PageID 5, 15.) To obtain monetary damages, the PLRA provides that "[n]o Federal civil action may be brought by a prisoner confined in a jail, prison, or other correctional facility, for mental or emotional injury suffered while in custody without a prior showing of physical injury or the commission of a sexual act." 42 U.S.C. § 1997e(e); see Jennings v. Mitchell, 93 F. App'x 723, 725 (6th Cir. 2004). The Sixth Circuit has "indicated that even though the physical injury required by § 1997e(e) for a § 1983 claim need not be significant, it must be more than de minimis for an Eighth Amendment claim to go forward." Flanory, 604 F.3d at 254.

Erby has failed to allege sufficient facts to make a showing of physical injury that is more than *de minimis*. *See* Fed. R. Civ. P. 8; *see Robinson v. Corr. Corp. of Am.*, 14 F. App'x 382, 383 (6th Cir. 2001) (allegations that plaintiff "suffered emotional distress, embarrassment, humiliation, and itching" amount to "at most only de minimis physical injury"); *see Wallace v. Coffee County, Tennessee*, 852 F. App'x 871, 878 (6th Cir. 2021) (describing small bruises, minor cuts and "vague injuries" as *de minimis*); *see Harris v. Sheriff*, No. 3:15-cv-0356, 2015 WL 13950142, at *4 (M.D. Tenn. (Dec. 11, 2015) (finding that skin rash on the arm was not more than *de minimis*).

For these reasons, Erby's Fourteenth Amendment claim seeking monetary damages for deprivation of hygiene products is **DISMISSED WITHOUT PREJUDICE**.

D. Violation of SCCJC Hygiene Policy

The Complaint alleges violations of the SCCJC Policy 402 about the distribution of "hygienic items" for inmates to maintain proper personal hygiene. (ECF No. 1 at PageID 11-15.) "Failure to comply with jail policy is not a *per se* constitutional violation." *Smith v. Erie Cnty. Sheriff's Dep't*, 603 F. App'x 414, 421 (6th Cir. 2015). Section 1983 does not provide a remedy for violating state laws or regulations. *Lewellen v. Metro. Gov't of Nashville & Davidson Cnty., Tenn.*, 34 F.3d 345, 347 (6th Cir. 1994); *see Storm v. Swiger*, No. 4:07 CV 2387, 2007 WL 3171491, at *3 (N.D. Ohio Oct. 29, 2007) (finding a violation of a prison regulation is not actionable under § 1983) (citing *Levine v. Torvik*, 986 F.2d 1506, 1515 (6th Cir. 1993), *overruled in part on other grounds by Thompson v. Keohane*, 516 U.S. 99, 111 (1995)). To state a claim under § 1983, Erby would have to show not only that the SCCJC's hygiene policy was violated, but also that his constitutional rights were violated. He has not. Erby is not entitled to relief under § 1983 for violation of the SCCJC's policy about the distribution of hygiene materials.

E. Tennessee Constitution

Erby refers to the Tennessee Constitution. (ECF No. 1 at PageID 8, 10.) However, Erby pleads no facts alleging a violation of the Tennessee Constitution as required by Fed. R. Civ. P. 8. To the extent Erby attempts to allege a violation of the Tennessee Constitution, he fails to state a claim to relief.

F. Injunctive Relief

The Court construes Erby's requests for a civil investigation as a request for injunctive relief. (See ECF No. 1 at PageID 5, 16.) The operation of correctional facilities "is peculiarly the province of the Legislative and Executive Branches of our Government, not the Judicial." Bell, 441 U.S. at 548. The Court will not intervene to grant relief that affects the daily operations and administration of the SCCJC. Erby's requests for injunctive relief are **DENIED**.

IV. AMENDMENT UNDER THE PLRA

The Sixth Circuit has held that a district court may allow a prisoner to amend his complaint to avoid a *sua sponte* dismissal under the PLRA. *Lucas v. Chalk*, 785 F. App'x 288, 291 (6th Cir. 2019) (citing *LaFountain v. Harry*, 716 F.3d 944, 951 (6th Cir. 2013) ("[W]e hold, like every other circuit to have reached the issue, that under Rule 15(a) a district court can allow a plaintiff to amend his complaint even when the complaint is subject to dismissal under the PLRA")); *see also Brown v. Rhode Island*, 511 F. App'x 4, 5 (1st Cir. 2013) (per curiam) ("Ordinarily, before dismissal for failure to state a claim is ordered, some form of notice and an opportunity to cure the deficiencies in the complaint must be afforded"). Leave to amend is not required where a deficiency cannot be cured. *Gonzalez-Gonzalez v. United States*, 257 F.3d 31, 37 (1st Cir. 2001) ("This does not mean, of course, that every *sua sponte* dismissal entered without prior notice to the plaintiff automatically must be reversed. If it is crystal clear that ... amending the complaint

would be futile, then a *sua sponte* dismissal may stand."); *Curley v. Perry*, 246 F.3d 1278, 1284 (10th Cir. 2001) ("We agree with the majority view that *sua sponte* dismissal of a meritless complaint that cannot be salvaged by amendment comports with due process and does not infringe

The Court grants Erby leave to amend under the guidelines set forth below.

V. <u>CONCLUSION</u>

the right of access to the courts").

For the reasons set forth above:

- A. The claims against the State of Tennessee and the SCSO Jail Division are **DISMISSED WITH PREJUDICE** for failure to state a claim to relief.
- B. Erby's Fourteenth Amendment claim is **DISMISSED WITHOUT PREJUDICE** for failure to state a claim to relief.
- C. To the extent Erby alleges violations of the SCCJC Hygiene Policy and the Tennessee Constitution, the claims are **DISMISSED WITHOUT PREJUDICE** for failure to state a claim to relief.
 - D. Erby's requests for an investigation and injunctive relief are **DENIED**.
- E. The Complaint is **DISMISSED** in its entirety because the claims fail to allege facts stating a claim to relief. *See* 28 U.S.C. § 1915(e)(2)(B)(ii) and 28 U.S.C. § 1915A(b)(1).
- F. Erby's pending motions (ECF Nos. 5-11) are **DENIED** subject to refiling if the case proceeds.
- G. Leave to amend the claims dismissed without prejudice is **GRANTED**. Amended claims must be filed within twenty-one (21) days after the date of this Order. An amended pleading must comply with the Federal Rules of Civil Procedure, including but not limited to Rule 8's requirement of a short and plain statement of Erby's claims. An amended complaint supersedes

the original complaint and must be complete in itself without reference to the prior pleadings. Erby

must sign the amended complaint, and the text of the amended complaint must allege sufficient

facts to support each claim without reference to any extraneous document. Any exhibits must be

identified by number in the text of the amended complaint and must be attached to the complaint.

All claims alleged in an amended complaint must arise from the facts alleged in the original

complaint. Each claim for relief must be stated in a separate count and must identify each

Defendant sued on that count. If Erby fails to file an amended complaint within the time specified,

the Court will dismiss the case with prejudice and enter judgment. The Court recommends that

any such dismissal should be treated as a strike pursuant to 28 U.S.C. § 1915(g). See Simons v.

Washington, 996 F.3d 350, 353 (6th Cir. 2021).

IT IS SO ORDERED this <u>3rd</u> day of July, 2025.

/s/ Samuel H. Mays, Jr.

SAMUEL H. MAYS, JR. UNITED STATES DISTRICT JUDGE